

## Message Text

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ORIGIN IO-14

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-10  
EB-08 AID-05 TRSE-00 CIAE-00 INR-07 NSAE-00 /087 R

DRAFTED BY IO/IBC/SC:JDFOX:MFW  
APPROVED BY IO - CWMAYNES  
IO - CRFRANK  
AF/E - KLWAUCHOPE (SUBS)  
-----049610 152357Z /61

R 152233Z OCT 77  
FM SECSTATE WASHDC  
TO USMISSION USUN NEW YORK  
INFO AMEMBASSY PARIS  
USMISSION GENEVA  
AMEMBASSY BRUSSELS  
AMEMBASSY KHARTOUM

C O N F I D E N T I A L STATE 247828

USEEC FOR EC BRUSSELS, ALSO FOR EMBASSY

E.O. 11652:GDS

TAGS: UN, AORG, FR, SU

SUBJECT: UN RESTRUCTURING: CONSULTATIONS WITH KHALID OF  
SUDAN

1. SUMMARY: FORMER SUDANESE FOREIGN MINISTER MANSOUR  
KHALID CALLED ON IO ASSISTANT SECRETARY MAYNES FRIDAY  
MORNING, OCTOBER 14, TO DISCUSS THE UN RESTRUCTURING  
EXERCISE WITH FOCUS ON THE G-77 PROPOSAL FOR A DIRECTOR  
GENERAL (DG) FOR DEVELOPMENT AND INTERNATIONAL ECONOMIC  
COOPERATION. MAYNES STRESSED THE U.S. INTEREST IN HAVING  
EFFECTIVE IMPROVEMENTS EMERGE FROM THE RESTRUCTURING  
EXERCISE AND INDICATED THERE IS REASON TO BELIEVE THAT THE  
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FRENCH NOW ARE WILLING TO NEGOTIATE ON THE DG ISSUE.  
KHALID INDICATED THAT THE G-77 ALSO ARE WILLING TO NEGOTIATE  
ON THE FUNCTIONS PROPOSED FOR THE DG, BUT ADDED THE SUR-  
PRISING COMMENT THAT THE POSITION OF UNDER SECRETARY  
GENERAL FOR ECONOMIC AND SOCIAL AFFAIRS WOULD BE ELIMINATED  
WITH THE ESTABLISHMENT OF THE DG POSITION. MAYNES  
RESPONDED THAT THIS WAS NOT OUR UNDERSTANDING OF THE ISSUE.

DISCUSSION ENDED WITH AGREEMENT ON THE NEED FOR SERIOUS  
CONSIDERATION OF THE ISSUE WITHIN A LIMITED TIME PERIOD.  
END SUMMARY.

2. AT HIS INITIATIVE, FORMER FOREIGN MINISTER MANSOUR  
KHALID OF SUDAN CALLED ON IO ASSISTANT SECRETARY MAYNES  
FRIDAY MORNING, OCTOBER 14, TO DISCUSS THE UN ECONOMIC  
AND SOCIAL RESTRUCTURING EXERCISE. MAYNES WAS ACCOM-  
PANIED BY DEPUTY ASSISTANT SECRETARY FRANK AND AN IO STAFF  
MEMBER. AS EXPECTED, DISCUSSION CENTERED ON THE G-77  
PROPOSAL FOR ESTABLISHING THE POSITION OF DIRECTOR  
GENERAL (DG) FOR DEVELOPMENT AND INTERNATIONAL ECONOMIC  
COOPERATION.

3. IN RESPONSE TO A QUESTION FROM MAYNES, KHALID INDI-  
CATED THERE WAS STRONG SUPPORT FROM ALL REGIONS FOR THE  
DG PROPOSAL AT THE RECENT G-77 MINISTERIAL MEETING. HE  
EXPLAINED SRI LANKA'S OPPOSITION AS BEING IN PROTECTION  
OF UNCTAD SYG COREA.

4. KHALID EXPLAINED WALDHEIM'S OPPOSITION TO THE DG  
PROPOSAL AS RESULTING AT LEAST PARTLY FROM THE FRENCH  
HAVING PLAYED ON THE SYG'S EGO IN DEFENSE OF THE FRENCH-  
HELD POSITION OF UNDER SECRETARY GENERAL FOR ECONOMIC  
AND SOCIAL AFFAIRS (USYG/ESA). KHALID ARGUED THAT IT  
SHOULD BE CLEAR TO THE SYG THAT THE DG POSITION WOULD BE  
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AN AID TO HIM, RATHER THAN A THREAT; THAT SUCH A POSITION  
WOULD HELP TO SATISFY LDC INTERESTS AND POSSIBLY INDUCE  
INCREASED CONTRIBUTIONS FOR UN PROGRAMS FROM POTENTIAL  
MAJOR NEW DONORS (I.E., OPEC).

5. MAYNES STRESSED THE U.S. INTEREST IN HAVING EFFECTIVE  
IMPROVEMENTS FOR THE UN SYSTEM'S OPERATING CAPACITY  
RESULT FROM THE RESTRUCTURING EXERCISE. HE NOTED THAT  
THE CIEC-INDUCED INCREASES IN DEVELOPMENT ASSISTANCE  
FUNDS WOULD NOT BE CHanneled THROUGH THE UN SYSTEM  
UNLESS IT BECOMES MORE EFFECTIVE. MAYNES INDICATED HIS  
CONCERN THAT THE CHAIRMAN'S CONSOLIDATED TEXT OF RESTRUC-  
TURING PROPOSALS TO BE CONSIDERED BY THE RESTRUCTURING  
COMMITTEE MAY BE MORE ORIENTED TOWARD IDEOLOGICAL SUPPORT  
FOR THE DEVELOPING COUNTRIES THAN PRACTICAL REFORMS FOR  
THE UN SYSTEM.

6. FRANK EXPRESSED OUR STRONG DESIRE TO REACH A CONSEN-  
SUS ON THE RESTRUCTURING ISSUE, BUT STRESSED THAT WE  
NEEDED TIME TO NEGOTIATE. HE HOPED THAT THE ISSUE  
WOULD NOT LEAD TO CONFRONTATION BEFORE A SINCERE EFFORT  
WERE MADE TO NEGOTIATE THE UNRESOLVED PROBLEMS. RESTRUC-

TURING WAS A VERY IMPORTANT ISSUE AND GOVERNMENTS IN CAPITALS WERE ONLY NOW BECOMING FULLY AWARE OF THE FAR-REACHING SIGNIFICANCE OF THE DADZIE TEXT. FRANK

AND MAYNES INDICATED THAT SOME OF THE RESTRUCTURING LANGUAGE RELATES TO ISSUES WHICH COULD NOT BE RESOLVED AT THE RESUMED SESSION OF THE 31ST GA AND THAT WE WOULD REQUIRE TIME TO DEVELOP A FULLY CLEARED USG POSITION.

7. KHALID ASSURED MAYNES OF G-77 WILLINGNESS TO NEGOTIATE ON THE FUNCTIONS PROPOSED FOR THE DG, BUT ONLY PROVIDED THAT THE FRENCH MAKE IT CLEAR THAT QUOTE THE POSITION UNQUOTE WOULD NOT BELONG TO FRANCE  
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QUOTE ETERNALLY UNQUOTE. HIS MEANING WAS CLARIFIED WHEN, IN RESPONSE TO A LATER QUESTION, HE INDICATED HIS BELIEF THAT THE POSITION OF USYG/ESA WOULD BE ELIMINATED WITH THE ESTABLISHMENT OF THE DG POSITION SINCE THERE WOULD BE NOTHING LEFT FOR THE USYG/ESA TO DO.

8. MAYNES AND FRANK BOTH STRONGLY INDICATED THAT IT IS NOT OUR UNDERSTANDING THAT ESTABLISHING THE PROPOSED SENIOR LEVEL POSITION WOULD RESULT IN THE ELIMINATION OF THE USYG/ESA POSITION. THEY STRESSED THE IMPORTANT MANAGEMENT AND COORDINATION FUNCTIONS FOR THE UN SYSTEM OVERALL, NOT ADEQUATELY PERFORMED BY THE PRESENT SYG, WHICH COULD BE THE RESPONSIBILITY OF THE NEW SENIOR LEVEL POSITION. THEY INDICATED THAT ON THESE TERMS THERE IS REASON TO BELIEVE THAT THE FRENCH MAY BE WILLING TO ADOPT A MORE FLEXIBLE POSITION ON THE ISSUE.

9. KHALID APPEARED SURPRISED AT THE IDEA OF MAINTAINING THE POSITION OF USYG/ESA. HE INDICATED CONCERN THAT APPARENT FRENCH WILLINGNESS TO NEGOTIATE MIGHT BE JUST THEIR WAY OF FURTHER POSTPONING DECISION ON THE ISSUE. THE MEETING ENDED WITH HIM NOTING THE NEED FOR THE INTERESTED PARTIES TO SIT DOWN AND SERIOUSLY CONSIDER THE ISSUE WITHIN A QUOTE LIMITED TIME HORIZON UNQUOTE. MAYNES ASSURED KHALID THAT WE WANT TO REMAIN IN TOUCH WITH HIM ON THE ISSUE.

10. COMMENT. WE ARE CONCERNED AT THE WIDE GULF IN BETWEEN KHALID'S PERCEPTION OF THE MEANING OF THE DADZIE TEXT AND OUR UNDERSTANDING OF IT, ESPECIALLY WITH RESPECT TO MAINTENANCE OF THE POSITION OF UNDERSECRETARY GENERAL FOR ESA. WE ARE ALSO CONCERNED  
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THAT KHALID WAS NOT AWARE OF THE LINK BETWEEN THE

RESUMED 31ST SESSION ISSUES AND RESTRUCTURING,  
ESPECIALLY CONCERNING THE POLICY ROLE OF THE GENERAL  
ASSEMBLY AND ECOSOC. IF KHALID'S THINKING, WHICH  
OUGHT TO BE RELATIVELY INFORMED, IS REFLECTIVE OF  
UNDERSTANDINGS OF OTHER MEMBERS OF G-77, THEN WE  
HAVE A TREMENDOUS COMMUNICATIONS GAP TO OVERCOME. VANCE

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